

**RESOLUTION 2022-\_\_\_\_**

**RESOLUTION AUTHORIZING APPLICATION FOR  
GOVERNOR’S HIGHWAY SAFETY PROGRAM GRANT**

The City of Morgantown hereby resolves that the City Manager, or a designee, is authorized to execute the attached grant application seeking funding from the Governor’s Highway Safety Program, together with any other documents necessary to accept and administer the grant funds described in the attached documents.

Adopted this \_\_\_\_ day of \_\_\_\_\_, 2022

\_\_\_\_\_  
Mayor

\_\_\_\_\_  
City Clerk

GOVERNOR'S HIGHWAY SAFETY PROGRAM  
STATE OF WEST VIRGINIA  
DIVISION OF MOTOR VEHICLES

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For GHSP Use Only

Item 10B.

DATE RECEIVED: \_\_\_\_\_

FEDERAL FUNDS AWARDED: \_\_\_\_\_

NAME OF APPLICANT: City of Morgantown  
(Must be a government agency)

PROJECT TITLE: Morgantown Highway Safety Project

F.E.I.N. NUMBER: 555-00-215

**AUTHORIZED OFFICIAL:**

NAME: Mr. A. Kim Haws  
TITLE: City Manager  
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ZIP CODE: 26505  
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E-MAIL: ahaws@morgantownwv.gov

**PROJECT DIRECTOR:**

NAME: Robert Gilmore  
TITLE: Retired Lieutenant  
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PHONE: 304-284-7446  
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E-MAIL: rgilmore@morgantownwv.gov

**FINANCIAL OFFICER:**

NAME: Mr. Kevin Tennant  
TITLE: Finance Director  
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## PROBLEM IDENTIFICATION

Clearly identify the problem(s) impacted by this project. Once you have identified the problem, show statistical evidence supporting your case that this is truly a problem. Please identify the source(s) of your data. NOTE: If you cannot clearly identify a problem which can be impacted by this project, proceed no further with this proposal. Use additional pages as necessary.

**Proper Problem Identification does the following:**

- Identifies the problem your project seeks to address.
- Provides both data and data analysis describing the problem.
- Reports the results of the analysis.
- Prioritizes the problems.

Monongalia County is the third most populated county in the state; its county seat is Morgantown. Two major interstates meet in Monongalia County, 68 and 79, and several other major highways and routes extend through the county, including routes 19 and 119. The City of Morgantown estimates a daily population of 80,000 people, which contributes to a high traffic volume during working hours within the city limits. Between CY 2009 through 2020, out of 55 counties in West Virginia, Monongalia County is number three for the most crashes. They rank number five for injury crashes, total injuries, and rank number 6 for total fatalities (2012 - 2020, WVDOH).

Morgantown and Monongalia County are home to West Virginia University, the state's largest university. With the state's largest university comes the largest population of college students, as well as the largest concentration of persons under the legal drinking age. Monongalia County has the 2<sup>nd</sup> highest number of crashes and fatalities involving drivers under 20 (2012 - 2020, WVDOH). Monongalia County falls within Region 5 of the highway safety regional programs. Effective enforcement and education in Monongalia County is essential to assisting GHSP in reaching its overall highway safety goals and objectives.

**Target Red (Red Light and Stop Sign Running):** Monongalia County ranks number six for pedestrian fatalities (2012 - 2020), which many times can be attributed to vehicles running red lights or stop signs, speed/aggressive driving, or distracted driving. During the Spring 2014, Fall 2014 and Spring 2015 semesters, a WVU professor had students conduct surveys in WVU Hospital ER and WVU Urgent Care, to gather pedestrian data - whether they had been hit by a vehicle or nearly hit, which parts of the city felt safe or unsafe to walk, etc. Of 500 respondents, 13 (2.6%) reported having been hit by a vehicle while walking, but only four reported the incident to the police. Of 495 respondents, 188 (38%) reported ALMOST having been hit while walking in Morgantown. Of those 188, 76.8% reported being in a crosswalk when almost hit and 20.4% reported being on a sidewalk when almost hit (Abildso, WVU).

Between 2016 and 2020, an intersection-related contributing factor was listed for 18% of roadway crashes statewide, while 6.5% listed a pedestrian-related contributing factor, and 1% listed a bicycle-related contributing factor (WVDOH). From FY 2019 - 2021, there were 94 red light violations and 265 stop sign violations cited on grant-funded OT in Monongalia County (GHSP)

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**Speed/Aggressive Driving:** Monongalia County ranks number six for pedestrian fatalities (2012 - 2020), which many times can be attributed to vehicles running red lights or stop signs, speed/aggressive driving, or distracted driving. Monongalia County has 19 roadway segments in the top 225 speed-related crash roadway segments (2015 - 2019) (WVDOH), which is the 3<sup>rd</sup> highest number of roadway segments in the top 225. On these 19 roadway segments, there were 2,172 speed-related crashes, the 4<sup>th</sup> highest number of crashes on these top speed roadway segments. Between 2016 and 2020, speeding and aggressive driving was listed as a contributing factor for 57.2% of roadway crashes statewide, while listed speed as a contributing factor (WVDOH). From FY 2019 - 2021, there were 2,443 speed citations written on grant-funded OT in Monongalia County (GHSP).

**School Bus Safety:** Oftentimes, school bus safety revolves around other drivers speeding through a school zone and/or not stopping for the bus's flashing lights or stop sign, endangering students, parents, and school personnel as they walk near schools, bus stops, or enter/depart a school bus. Between FY 2019 - 2021, there were 6 bus arm violations written in Monongalia County on highway safety grant-funded OT (GHSP). Many agencies also work school bus/zone enforcement on agency time, although that data is not required to be reported. Monongalia County is the 5<sup>th</sup> worst county for roadway injuries for children under 8 (2012 - 2020, WVDOH).

**Occupant Protection:** From CY 2012 - 2020, in WV, 843 of 2,606 fatalities were unrestrained drivers (32.25%). In Monongalia County, 28 of 101 fatalities (27.72%) were unrestrained (WVDOH). Monongalia County ranks number five for most total ejections (partial and full) and number 10 for fatal ejections (2009-2020, WVDOH). Monongalia County's official seat belt usage rate average (2015-2017) (GHSP) was 82.2%, with the previous seat belt survey site selection cycle, which is well below the state average for the same time frame (88.5%), of all the official seat belt survey locations. During the current seat belt survey site selection cycle (2018 - 2021), Monongalia County's current seat belt usage rate average is 96%, compared to the state's average usage rate of 89.6% for the same time period. From FY 2019 - 2021, there were 810 seat belt citations and 3 child restraint citations written on grant-funded OT in Monongalia County (GHSP). Between 2016 and 2020, improper/no safety equipment was listed as a contributing factor for 32.2% of roadway crashes statewide (WVDOH).

**Impaired Driving:** From CY 2012 to CY 2020, in WV, 580 of 2,606 (22.26%) fatalities were alcohol-related. In Monongalia County, 20 of 101 (19.80%) fatalities were alcohol-related (WVDOH). Monongalia County ranks number three for most alcohol-related crashes, number four for alcohol-related injuries (2010 - 2020), and number seven for alcohol-related fatalities (2012 - 2020, WVDOH). Monongalia County has 10 roadway segments in the top 116 alcohol crash roadways (2015 - 2019), which is the 3<sup>rd</sup> highest amount of road segments in the top 116. On these road segments, Monongalia County had 208 alcohol crashes, the 5<sup>th</sup> highest number of crashes on the top 116 roadway segments.

On all roadways in Monongalia County, between 2010 and 2020, there were 1,166 alcohol-related crashes (WVDOH). Between 2016 and 2020, impaired driving was listed as a contributing factor for 21.5% of roadway crashes statewide (WVDOH). In CY 2021 there were 274 DUI arrests made in Monongalia County. Of those, 61 (22.27%) were drug-related or a combination of drugs and alcohol (GHSP). Region 5 has three certified DREs, with one of those being in Monongalia County.

**Underage Alcohol Consumption/Sales:** According to the WV Alcohol Beverage Control Administration, in CY 2021, the average on-premise buy rate in Monongalia County was 31.03%, while the average off-premise buy rate was 5.77%

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The state's largest university and largest student population is located in Monongalia County. WVU is an active member of the WVCIA, which is a statewide organization partially funded through the Region 5 GHSP grant. The organization proactively addresses collegiate use of alcohol and other drugs, and associated violence and mental health issues. Through the use of evidence-based strategies, the program promotes healthy campus environments through self-regulatory initiatives, information dissemination, public policy influence, cooperation with prevention partners, and technical assistance. With cooperation from various law enforcement agencies and local colleges and universities, as well as the WV Alcohol Beverage Control Administration and the WVCIA, Monongalia County will be able to effectively address underage drinking issues.

**Distracted Driving:** Monongalia County ranks number six for pedestrian fatalities (2012 - 2020), which many times can be attributed to vehicles running red lights or stop signs, speed/aggressive driving, or distracted driving. From FY 2019 - 2021, there were 67 texting citations and 972 cell phone citations written on grant-funded OT in Monongalia County (GHSP). Distracted driving-related crashes across the nation are generally severely under-reported, so it is difficult to get a good indication from data whether distraction is a significant factor in crashes. With that being said, there is still some data listing distraction as a contributing factor in crashes in WV. Between 2016 and 2020, distracted driving was listed as a contributing factor for 6.4% of roadway crashes statewide (WVDOH). Nationwide, 3,142 people were killed in 2019 due to distracted driving, and an estimated 424,000 people were injured in distracted driving crashes (NHTSA).

*Training* may also be requested, if highway safety-relevant and approved beforehand by the GHSP office, for law enforcement officers in Monongalia County become more effective in enforcing laws and in other situations related to highway safety enforcement and education. Training may include, but not be limited to, DRE training, DUI enforcement training, occupant protection training, etc. The better trained and more comfortable LEOs are with enforcing the laws, the better they can be of assistance in reaching this project's goals.

Electronic citation-related *equipment* may be requested based on the need of the agencies in this grant.

### PROJECT OBJECTIVE(S)

Objectives must be specific, recognizable, clearly qualified, time framed, with measurable terms of the impact to be achieved. Please use additional pages as necessary (i.e., number 3a, 3b, 3c, etc.)

Through highway safety funds for enforcement and education, this project's goals are:

1. To reduce crashes in Monongalia County by 10% from a 3-year average (2018 - 2020) of 2,064 to 1,858 by September 30, 2023.
2. To reduce total injuries in Monongalia County by 15% from a 3-year average (2018 - 2020) of 646 to 549 by September 30, 2023.
3. To reduce fatalities in Monongalia County by 20% from a 3-year average (2018 - 2020) of 11 to 9 by September 30, 2023.
4. To reduce unrestrained driver fatalities in Monongalia County by 50% from a 3-year average (2018 - 2020) of 2 to 1 by September 30, 2023.
5. To reduce alcohol-related crashes in Monongalia County by 15% from a 3-year average (2018 - 2020) of 92 to 78 by September 30, 2023.
6. To reduce alcohol-related injuries in Monongalia County by 15% from a 3-year average (2018 - 2020) of 62 to 53 by September 30, 2023.
7. To reduce alcohol-related fatalities in Monongalia County by 67% from a 3-year average (2018 - 2020) of 3 to 1 by September 30, 2023.
8. To reduce pedestrian fatalities in Monongalia County by 100% from a 3-year average (2018 - 2020) of 1 to 0 by September 30, 2023.
9. To reduce total ejections in Monongalia County by 15% from a 3-year average (2018 - 2020) of 15 to 13 by September 30, 2023.
10. To reduce fatal ejections in Monongalia County by 67% from a 3-year average (2018 - 2020) of 3 to 1 by September 30, 2023.
11. To reduce crashes involving drivers 20 and younger in Monongalia County by 10% from a 3-year average (2018 - 2020) of 523 to 471 by September 30, 2023.
12. To maintain fatalities of drivers 20 and younger in Monongalia County at the 3-year average (2018 - 2020) of 0 through September 30, 2023.

### PROJECT ACTIVITIES

Specific statements of activities that will directly impact the identified problem. Please use additional pages as necessary (i.e., number 3a, 3b, 3c, etc.)

This project will fund enforcement (patrols and checkpoints) and education within Monongalia County, specifically through Monongalia County Sheriff's Office and WVU PD, to **assist this overall project effectively and meaningfully** with the goals of reducing roadway crashes, injuries, and fatalities in the county. Activities will include:

**Target Red Enforcement patrols:**

- Enforcement will be conducted August 1-15, 2023, with locations determined by Monongalia County Sheriff's Office and WVU PD using county data. See Special Conditions for additional information.

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**Speed/Aggressive Driving Enforcement patrols:**

- Enforcement should be conducted primarily along the target locations listed below (based on crash data). Enforcement may be worked adjacent or parallel to these segments, but enforcement is preferred along the listed segments. The entirety of these segments falling within the counties listed may be worked; smaller agencies may work these target locations if the road segments fall within their agency's jurisdiction, or if adjacent or parallel roadways to the target locations fall within their jurisdiction. The following 19 roadway segments are in order from most crashes to least within the county.

US 019	CR 081	CR 045
US 119	CR 059	CR 073
CR 857	CR 016/01	CR 073/12
WV 705	CR 077	CR 007/22
CR 067	CR 055	CR 060
CR 019/24	CR 075	CR 065
CR 067/01		

**School Bus/Zone Safety Enforcement:**

- Enforcement and locations will be determined by Monongalia County Sheriff's Office using county data.

**Seat Belt enforcement patrols and checkpoints:**

- Enforcement should be conducted during the following designated enforcement periods:
  - National CIOT May Mobilization: May 15-29, 2023
  - CIOT October Mini Mobilization: October 7-23, 2022
  - CIOT March Mini Mobilization: March 3-19, 2023
  - CIOT August Mini Mobilization: August 4-20, 2023

**Impaired Driving Enforcement patrols and checkpoints:**

- Impaired Driving Enforcement patrols and checkpoints should be conducted primarily along the target locations listed below (based on crash data). Enforcement may be worked adjacent or parallel to these segments and the mile markers listed; smaller agencies may work these target locations if the road segments fall within their agency's jurisdiction, or if adjacent or parallel roadways to the target locations fall within their jurisdiction. The 10 roadway segments below are listed from most crashes to least crashes. As can be seen by the roadway segments under the Speed Enforcement section, many of the same roadways are both speed and alcohol-related crash problem areas.

US 119	US 019
CR 857	CR 045
CR 067	CR 075
CR 081	CR 077/22
CR 059	CR 067/01

- The primary focus should be during the following enforcement periods:
  - National Drive Sober or Get Pulled Over (DSOGPO) Enforcement Periods:
    - December 14, 2022 - January 1, 2023
    - August 18 - September 4, 2023

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- State Mobilizations:
  - Thanksgiving (Nov. 23-27, 2022)
  - West Virginia Day (June 16-20, 2023)
  - Fourth of July weekend (June 30 - July 4, 2023)

**Underage Alcohol Consumption/Sales:**

- Enforcement and locations will be determined by Monongalia County Sheriff's Office and WVU PD using county data and ABCA buy rate data.

**Distracted Driving Enforcement patrols:**

- Enforcement should be primarily conducted during Distracted Driving Awareness Month in April 2023 but can also be used strategically throughout the grant year.

Electronic citation-related equipment may be requested based on the need of the agencies in this grant.

Funds are also requested for Project Director travel, as the Project Director is required to attend GHSP meetings and trainings, as approved, as part of the grant agreement.



<b>GOVERNOR'S HIGHWAY SAFETY PROGRAM</b> <b>West Virginia Division of Motor Vehicles</b> <b>STATE OF WEST VIRGINIA</b>		<b>FISCAL SUMMARY</b> <b>Page 4</b>		
<b>SAFE COMMUNITIES 402</b> <b>Grantee: City of Morgantown</b> <b>Budget Categories: F22-HS-18-402</b>	<b>Estimated Project Costs</b>	<b>Local Funds [Match]</b>	<b>Federal Funds Approved</b>	<b>Highway Safety Account #:</b>
<b>Travel &amp; Conferences</b> Project Director Travel *GHSP meetings and pre-approved training	\$ 500.00		\$ 500.00	SA23-18-18
<b>Enforcement</b> Target Red (August 1-15, 2023) *See Special Conditions	\$ 2,000.00		\$ 12,500.00	SE23-21-18
Speed Enforcement/Aggressive Driving - Year Round *see page 3 Project Activities for specific roadways to be worked	\$ 8,000.00			SE23-21-18
Speed Enforcement Mobilization July Kickoff - July 14, 2023 4pm - 8pm -- September Kickoff - September 1, 2023 4pm - 8pm *see page 3 Project Objectives & Activities for details of mobilization	\$ 2,000.00			
School Bus Safety Enforcement *To be used during National School Bus Safety Week, October 17-21, 2022 *To be used during Back to School in August/September 2023	\$ 500.00			SB23-19-18
<b>TOTAL PROJECT COSTS:</b>	\$ 13,000.00			
<b>TOTAL LOCAL FUNDS:</b>		\$ -	\$ -	
<b>TOTAL FEDERAL FUNDS:</b>			\$ 13,000.00	
<b>TOTAL APPROVED PROJECT:</b>			\$ 13,000.00	

<b>GOVERNOR'S HIGHWAY SAFETY PROGRAM</b> West Virginia Division of Motor Vehicles STATE OF WEST VIRGINIA		<b>FISCAL SUMMARY</b> Page 4		
<b>OCCUPANT PROTECTION 405b</b> Grantee: City of Morgantown Budget Categories: F23-HS-18-405b	Estimated Project Costs	Local Funds [Match]	Federal Funds Approved	Highway Safety Account #:
<b>Enforcement</b> National CIOT May Mobilization (May 15- 29, 2023) October CIOT Mini Mobilization (October 7-23, 2022) March CIOT Mini Mobilization (March 3-19, 2023) August CIOT Mini Mobilization (August 4-20, 2023) Seat Belt Checkpoints *Checkpoints during CIOT enforcement, during nighttime hours, starting at 6pm *Must participate in all mini mobilizations and May Mobilization. *Cannot use leftover funds from one mobilization for another mobilization without GHSP approval.	\$ 3,000.00 \$ 2,000.00 \$ 2,000.00 \$ 2,000.00 \$ 2,000.00		\$ 11,000.00	HV23-01-18
<b>TOTAL PROJECT COSTS:</b>	<b>\$ 11,000.00</b>			
<b>TOTAL LOCAL FUNDS:</b>		\$ -	\$ -	
<b>TOTAL FEDERAL FUNDS:</b>			\$ 11,000.00	
<b>TOTAL APPROVED PROJECT:</b>			\$ 11,000.00	

<b>GOVERNOR'S HIGHWAY SAFETY PROGRAM</b> West Virginia Division of Motor Vehicles STATE OF WEST VIRGINIA		<b>FISCAL SUMMARY</b> Page 4		
<b>IMPAIRED DRIVING 405d</b> Grantee: City of Morgantown Budget Categories: F23-HS-18-405d	Estimated Project Costs	Local Funds [Match]	Federal Funds Approved	Highway Safety Account #:
<b>Enforcement</b> DUI Enforcement* DUI Checkpoints* <small>*see Page 2 Problem Identification for specific roadways to be worked</small> <small>*Enforcement from 8pm to 4am only, unless pre-approved by GHSP</small> <small>*Emphasis on state and national mobilizations listed below</small> Underage Alcohol Enforcement DRE Enforcement	\$ 5,000.00 \$ 2,000.00  \$ 20,000.00 \$ 2,000.00		\$ 29,000.00	HV23-01-18
December 14, 2022 - January 1, 2023 - DSOGPO National Enforcement Mobilization August 18 - September 4, 2023 - DSOGPO National Enforcement Mobilization Thanksgiving (Nov. 23-27, 2022), West Virginia Day (June 16-20, 2023) and the Fourth of July weekend (June 30 - July 4, 2023) - State Mobilizations				
<b>TOTAL PROJECT COSTS:</b>				
<b>TOTAL LOCAL FUNDS:</b>				
<b>TOTAL FEDERAL FUNDS:</b>				
<b>TOTAL APPROVED PROJECT:</b>				

**GOVERNOR'S HIGHWAY SAFETY PROGRAM**  
**West Virginia Division of Motor Vehicles**  
**STATE OF WEST VIRGINIA**

**FISCAL SUMMARY**  
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<b>DISTRACTED DRIVING 405e</b> <b>Grantee: City of Morgantown</b> <b>Budget Categories: F223-HS-18-405e</b>	<b>Estimated Project Costs</b>	<b>Local Funds [Match]</b>	<b>Federal Funds Approved</b>	<b>Highway Safety Account #:</b>
<b>Enforcement</b>			<b>\$ 10,000.00</b>	<b>DD23-30-18</b>
Distracted Driving - Year Round	\$ 7,000.00			
Distracted Driving Enforcement - April 2023	\$ 3,000.00			
*Distracted Driving Month is April 2023				
<b>TOTAL PROJECT COSTS:</b>	<b>\$ 10,000.00</b>			
<b>TOTAL LOCAL FUNDS:</b>		<b>\$ -</b>	<b>\$ -</b>	
<b>TOTAL FEDERAL FUNDS:</b>			<b>\$ 10,000.00</b>	
<b>TOTAL APPROVED PROJECT:</b>			<b>\$ 10,000.00</b>	

**GOVERNOR'S HIGHWAY SAFETY PROGRAM**  
**West Virginia Division of Motor Vehicles**  
**STATE OF WEST VIRGINIA**

**FISCAL SUMMARY**  
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<b>DIV OF HIGHWAYS-WORK ZONE</b> <b>Grantee: City of Morgantown</b> <b>Budget Categories: F23-HS-18-DOHWZ</b>	<b>Estimated Project Costs</b>	<b>Local Funds [Match]</b>	<b>Federal Funds Approved</b>	<b>Highway Safety Account #:</b>
<b>Enforcement</b> Work Zone Enforcement *pre-approved by GHSP; see Special Conditions	\$ 10,000.00		\$ 10,000.00	WZ23-01-18
<b>TOTAL PROJECT COSTS:</b>	\$ 10,000.00			
<b>TOTAL LOCAL FUNDS:</b>		\$ -	\$ -	
<b>TOTAL FEDERAL FUNDS:</b>			\$ 10,000.00	
<b>TOTAL APPROVED PROJECT:</b>			\$ 10,000.00	

Morgantown-18

402	\$	13,000.00
405b	\$	11,000.00
405c	\$	-
405d	\$	29,000.00
405e	\$	10,000.00
405f	\$	-
DOHWZ	\$	10,000.00
	\$	73,000.00